

# Michigan Deptartment of Treasury 496 (2-04) Auditing Procedures Report

Accountant	t Signature	D		1 10 6	0 10		A		Date 11/0/0	-	
Street Addi	ress AST MEI	NER	r				City HOLTON		State MI	ZIP. 494	25
RICHA	ublic Account RD B. PA						P. 11(2)				
											<b>√</b>
	on individu udit Report	***		inancial assistar	nce programs (p	orogram aud	its).				<b>√</b>
				ecommendations			-1-1		-		<b>√</b>
	We have enclosed the following: Enclosed				Forwa	arded	Not Required				
Yes	√ No	9. T	he lo	ocal unit has not	adopted an inve	estment poli	cy as required b	y P.A. 196 of 1			
Yes	✓ No			ocal unit uses o 129.241).	credit cards and	d has not a	dopted an appl	icable policy a	s require	d by P.	A. 266 of 1999
Yes	✓ No	7. p	ensi	ocal unit has vion benefits (non s are more than	mal costs) in th	e current ye	ear. If the plan i	s more than 1	00% fund	led and	the overfunding
Yes	✓ No	6. T	he lo	ocal unit has bee	en delinquent in	distributing	tax revenues that	at were collecte	ed for and	ther tax	ing unit.
Yes	Yes No 5. The local unit holds deposits/investments which do not comply with statutory requirements. (P.A. 20 of 1943 as amended [MCL 129.91], or P.A. 55 of 1982, as amended [MCL 38.1132]).										
Yes	Yes No 4. The local unit has violated the conditions of either an order issued under the Municipal Finance Act or its requirements, or an order issued under the Emergency Municipal Loan Act.										
Yes	<b>√</b> No			e are instances ded).	of non-complia	nce with the	e Uniform Acco	ounting and Bu	dgeting /	Act (P.A	. 2 of 1968, a
Yes	<b>√</b> No			e are accumulate f 1980).	ed deficits in on	ne or more	of this unit's un	reserved fund	balances	/retained	l earnings (P.A
Yes	<b>√</b> No	1. C	Certa	in component ur	nits/funds/agenc	cies of the lo	cal unit are excl	uded from the	financial	stateme	nts.
You must	check the	applic	able	box for each ite	m below.						
We furthe	er affirm the	e follo mmer	wing. ndatio	. "Yes" response ons	es have been dis	sclosed in th	e financial state	ments, includi	ng the no	ear or in	the exemplate
2. We a	re certified	l publi	c acc	countants registe	ered to practice	in Michigan				NUV	1 0 2005
		lied wi	th th	e Bulletin for the	Audits of Local	Units of Go	vernment in Mic	chigan as revise			F TREASURY
Financial We affirm	Statement	s for (	Coun	ties and Local U	Inits of Governm	nent in Mich	<i>gan</i> by the Mich	igan Departme	ent of Trea	SUCY	FIVE
We have	audited th	ne fina	ncia	I statements of t	this local unit of	f governmer	nt and rendered	an opinion on GASB) and th	financial	stateme	ents prepared i
Audit Date 6/30/05				Opinion Date 10/27/05		Date Accou	ntant Report Submit	ted to State:			
Local Gove	rmment Type	nship		Village ✓ Othe	Local Government NEWAYO		ISTRICT COM	MAND BOA	- 1	inty EWAYG	<b>SO</b>
Issued unde	r P.A. 2 of 19	68, as a	mend	led.	-						

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Newaygo Fire District Command Board Newaygo, Michigan

#### INDEPENDENT AUDITOR'S REPORT

I have audited the accompanying financial statements of the governmental activities of the Newaygo Fire District Command Board (a special purpose government engaged only in governmental activities) as of and for the year ended June 30, 2005, which comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. My responsibility is to express an opinion on these financial statements based on my audit.

I conducted my audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. I believe that my audit provides a reasonable basis for my opinion.

In my opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities of the Newaygo Fire District Command Board as of June 30, 2005 and for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The budgetary comparison information on page 12 is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. I have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, I did not audit the information and express no opinion on it.

Newaygo Fire District Command Board Page 2

The Newaygo Fire District Command Board has not presented the management's discussion and analysis that accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the basic financial statements.

Beclard B. Parker

Certified Public Accountant

Holton, Michigan October 27, 2005

#### NEWAYGO FIRE DISTRICT COMMAND BOARD GOVERNMENTAL FUNDS BALANCE SHEET/STATEMENT OF NET ASSETS June 30, 2005

-	ASSETS	General Fund - Modified Accrual <u>Basis</u>	<u>Adjustments</u>	Statement of Net <u>Assets</u>
_	Cash and cash equivalents Restricted cash Land	\$195,426 88,411	\$ 19,307	\$195,426 88,411 19,307
	Other capital assets, net of accumulated depreciation		575,027	575,027
	Total assets	283,837	594,334	878,171
	LIABILITIES			
	FUND BALANCE/NET ASSETS			
	Fund balances: Reserved for property and equipment replacement Unreserved	88,411 <u>195,426</u>	(88,411) <u>(195,426</u> )	<u>-</u>
	Total fund balances	_283,837	(283,837)	_
-	Total liabilities and fund balance	<u>\$283,837</u>		
-	NET ASSETS Invested in capital assets Unrestricted		594,334 283,837	594,334 283,837
	TOTAL NET ASSETS		<u>\$878,171</u>	<u>\$878,171</u>

The accompanying notes are an integral part of this statement.

#### NEWAYGO FIRE DISTRICT COMMAND BOARD STATEMENT OF GOVERNMENTAL FUND REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE/STATEMENT OF ACTIVITIES Year Ended June 30, 2005

_	Revenue:	General Fund - Modified Accrual <u>Basis</u>	<u>Adjustments</u>	Statement of <u>Activities</u>
<b>~~</b>	Fire protection assessments Investment income Federal grant Other	\$156,061 5,462 47,553 1,614	\$	\$156,061 5,462 47,553 1,614
_	TOTAL REVENUES	210,690		210,690
_	Expenditures: Salaries and wages Payroll taxes Operating supplies Gasoline Repairs and maintenance Office supplies Insurance and bonds Professional services Occupancy expense Travel and education Other Supplies Capital outlay Depreciation	38,390 2,937 26 2,406 5,624 372 13,616 3,000 7,362 396 2,399 15,034 46,896	(46,896) 39,778	38,390 2,937 26 2,406 5,624 372 13,616 3,000 7,362 396 2,399 15,034
	TOTAL EXPENDITURES	<u>138,458</u>	<u>(7,118</u> )	131,340
	Excess of revenues over expenditures	72,232	7,118	79,350
	Fund balance - July 1, 2004	211,605	<u>587,216</u>	798,821
-	Fund balance - June 30, 2005	<u>\$283,837</u>	<u>\$594,334</u>	<u>\$878,171</u>

The accompanying notes are an integral part of this statement.

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#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:

#### A. <u>Reporting Entity</u>

The Newaygo Fire District Command Board (District) is governed by a seven member board and was incorporated under the provisions of MCLA #41.811 in Michigan for the purpose of providing fire protection and rescue services for three participating municipalities. There are no component units, entities for which the District is considered to be financially accountable.

The Accounting policies of the District conform to U.S. generally accepted accounting principles as applicable to a governmental fund type of a governmental unit.

#### B. Government-wide and fund financial statements

The government-wide financial statements report information on all of the nonfiduciary activities of the district.

## C. <u>Measurement focus</u>, <u>basis of accounting</u>, <u>and financial statement presentation</u>

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within sixty days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

Fire protection assessments, and grants associated with the current fiscal period are all considered being susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered measurable and available only when the District receives cash.

#### Fund Accounting

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The District only uses governmental funds.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

#### Governmental Funds

Governmental funds are those through which most governmental functions typically are financed. Governmental funds reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance.

The District reports the following major governmental fund:

<u>General Fund</u> - The General Fund is used to account for all financial resources of the District. The general fund balance is available to the District for any purpose provided it is expended or transferred according to the general laws of Michigan and the bylaws of the District.

#### Revenues - Exchange and Non-Exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal yearend. Under the modified accrual basis, only interest is considered to be both measurable and available at fiscal year-end.

Nonexchange transactions in which the District receives value without directly giving value in return, includes fire protection assessments and grants. On an accrual basis, revenue from grants is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, or in which the District must provide local resources to be used for a specific purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must be available before it can be recognized.

#### Expenses/Expenditures

On an accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable.

### NOTE 1 - <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)</u>:

#### D. <u>Bank Deposits and Investments</u>

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

State of Michigan statutes authorize the District to invest in obligations of the United States, certificates of deposit, prime commercial paper, securities guaranteed by United States agencies or instrumentalities, United States government or federal agency obligation repurchase agreements, bankers acceptances, state-approved investment pools, and certain mutual funds.

All investments are stated at cost or amortized cost.

#### E. Restricted Assets

The District's articles of incorporation require them to maintain and restrict resources for future fixed asset additions.

#### F. <u>Capital Assets</u>

General capital assets generally result from expenditures in the governmental funds. These assets are reported int the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements.

All capital assets are capitalized at cost and updated for additions and retirements during the year. The District does not possess any infrastructure. Improvements are capitalized; the cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not. Capital assets are defined by the District as assets with an initial individual cost of more than \$1,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimate historical cost if purchased or constructed. Donated capital assets, if any, are recorded at estimated fair market value at the date of donation.

Property, plant and equipment is depreciated using the straight-line method over the following useful lives:

Building Building improvements	25 years 15 years
Vehicles	4 to 15 years
Office equipment	5 to 7 years
Other equipment	10 to 15 years

#### G. <u>Compensated Absences</u>

The District's employees are not granted vacation or sick leave compensation.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED):

#### H. <u>Intergovernmental Revenues</u>

For governmental funds, intergovernmental revenues, such as contributions awarded on a non-reimbursement basis, are recorded as receivables and revenues when measurable and available.

#### I. Reservations of Fund Balance

The District records reservations for portions of fund equity which are legally segregated for specific future use or which do not represent available expendable resources and therefore, are not available for appropriations or expenditure in the governmental fund balance sheet. Unreserved fund balance indicates that portion of fund equity which is available for appropriations in future periods. Fund equity reserves have been established for tentative management plans that are subject to change.

#### J. Net Assets

Net assets present the difference between assets and liabilities in the statement of net assets. Net assets invested in capital assets are reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvements of those assets. Net assets are reported as restricted when there are legal limitations imposed on their use by District legislation or external restrictions by creditors, grantors, laws or regulations of other governments.

#### K. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### L. <u>Fire Protection Assessments</u>

All fire protection assessments are shown net of allowance for uncollectibles, if any.

The fire protection assessments are funded by participating municipalities through special assessment levies. Special Assessments are levied on December 1, (July 1 at the City) and are due without penalty on or before February 14 (September 14 at the City). The special assessments attach as an enforceable lien on property as of December 1 (July 1). Uncollected special assessments are turned over by the participating municipalities to Newaygo County for collection. The County advances the municipalities all of these delinquent special assessments. Collection of special assessments on personal property delinquent as of March 1 remain the responsibility of the participating municipalities.

## NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY:

#### **Budgetary Information**

Annual budgets, as required by state statutes, are adopted on a basis consistent with U.S. generally accepted accounting principles for all governmental funds. All annual appropriations lapse at fiscal year end.

The District follows these procedures in establishing the budgetary information provided in the financial statements:

- a. Prior to March 1, the District's Board of Directors reviews a proposed operating budget and submits to the participating municipalities a proposed operating budget for the fiscal year commencing the following July. The operating budget includes proposed expenditures and the means of financing them.
- b. Public hearings are conducted to obtain taxpayer comments.
- c. Prior to June 30, the budget is legally adopted by the participating municipalities.
- d. Supplemental appropriations, when required to provide for additional expenditures, are matched by additional anticipated revenues or an appropriation of available fund balance and must be approved by the District Board. All appropriations lapse at year end.

The appropriated budget is prepared by fund and individual revenue and expenditure line item. The legal level of budgetary control is the individual line item.

#### NOTE 3 - <u>DEPOSITS</u>:

Michigan Compiled Laws, Section 129.91, authorizes the Board to deposit and invest in the accounts of Federally insured banks, credit unions, and savings and loan associations; bonds, securities and other direct obligations of the United States, or any agency or instrumentality of the United States: United States government or Federal agency obligation repurchase agreements; bankers' acceptance of United States banks; commercial paper rated by two standard rating agencies within the two highest classifications, which mature not more than 270 days after the date of purchase; obligations of the State of Michigan or its political subdivisions which are rated investment grade; and mutual funds composed of investment vehicles which are legal for direct investment by local units of government in Michigan. Financial institutions eligible for deposit of public funds must maintain an office in Michigan.

### NOTE 3 - <u>DEPOSITS (CONTINUED):</u>

The Board's deposits are in accordance with statutory authority.

The risk disclosures for the Board's cash deposits as required by GASB Statement 3, are as follows:

<u>Deposits</u>	Carrying <u>Amount</u>	Bank <u>Balance</u>
Insured (FDIC) Uninsured and uncollateralized	\$100,000 <u>183,837</u>	\$100,000 _187,531
Total deposits	<u>\$283,837</u>	<u>\$287,531</u>

#### NOTE 4 - <u>CAPITAL ASSETS</u>

Capital asset activity for the current fiscal year was as follows:

Governmental Activities Capital assets not	Beginning <u>Balance</u>	<u>Increases</u>	<u>Decreases</u>	Ending <u>Balance</u>
being depreciated Land Subtotal	\$ 19,307 19,307	<u>\$ -</u> \$ -	<u>\$ -</u> \$ -	\$ 19,307 19,307
Capital assets being depreciated Building Building improvements Vehicles Equipment Subtotal	297,974 64,930 478,215 33,734 874,853	- - - 46,896 46,896	- - - -	297,974 64,930 478,215 80,630 921,749
Less accumulated depreciation for - Building Building improvements Vehicles Equipment Subtotal	23,838 25,973 236,145 20,988 306,944	11,919 4,329 21,937 	- - - - -	35,757 30,302 258,082 22,581 346,722
Net capital assets being depreciated  Governmental activities	<u>\$567,909</u>	<u>\$ 7,118</u>	\$	<u>\$575,027</u>
capital total Capital assets - net of depreciation	<u>\$587,216</u>	<u>\$ 7,118</u>	\$ -	<u>\$594,334</u>

## NOTE 5 - RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the District carries commercial insurance. Liabilities in excess of insurance are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. There have been no losses in excess of insurance in the prior three years.

#### NEWAYGO FIRE DISTRICT COMMAND BOARD BUDGETARY COMPARISON SCHEDULE - GENERAL FUND Year ended June 30, 2005

	Original Budget	Amended <u>Budget</u>	<u>Actual</u>	Variance - favorable (unfavorable)
Fund balance - July 1, 2004	\$211,605	\$211,605	\$211,605	\$ -
Resources: Fire protection assessments Investment income Federal grant Other	154,440 - - - -	154,440 - - - -	156,061 5,462 47,553 1,614	1,621 5,462 47,553 1,614
Amount available for appropriation	<u>366,045</u>	366,045	422,295	56,250
Charges to appropriations: Public safety - Salaries and wages Payroll taxes Operating supplies Gasoline Repairs and maintenance Office supplies Insurance and bonds Professional services Occupancy expense Travel and education Other Supplies Capital outlay	39,550 4,000 2,000 6,500 150 15,140 3,400 10,000 2,000 4,200 1,000 16,500	39,550 4,000 2,000 6,500 150 15,140 4,000 10,000 2,000 4,200 1,000 17,583	38,390 2,937 26 2,406 5,624 372 13,616 3,000 7,362 396 2,399 15,034 46,896	1,160 1,063 ( 26) ( 406) 876 ( 222) 1,524 1,000 2,638 1,604 1,801 (14,034) (29,313)
Total charges to appropriations	104,440	106,123	138,458	(32,335)
Budgetary fund balance - June 30, 2005	<u>\$261,605</u>	<u>\$259,922</u>	<u>\$283,837</u>	<u>\$ 23,915</u>

#### NEWAYGO FIRE DISTRICT COMMAND BOARD NOTES TO REQUIRED SUPPLEMENTARY INFORMATION June 30, 2005

#### NOTE 1 - EXPENDITURES IN EXCESS OF APPROPRIATIONS

The District's budget provided for expenditures to be controlled to the line item level. As detailed below, actual expenditures exceeded the District's approved budget allocations for several line items.

Expenditures were in excess of amounts appropriated in the amended budget for the following line items:

<u>Line item</u>	Amended <u>Budget</u>	<u>Actual</u>	Excess Expenditures
Supplies	\$ 1,000	\$15,034	\$(14,034)
Capital outlay	17,583	46,896	(29,313)